

SOUTH YORKSHIRE'S POLICE AND CRIME COMMISSIONER

PUBLIC ACCOUNTABILITY BOARD

18 DECEMBER 2018

PRESENT: Dr Alan Billings (Police and Crime Commissioner)
Michelle Buttery (Chief Executive and Solicitor - OPCC)
Michael Clements (Chief Finance and Commissioning Officer - OPCC)
Stephen Watson (Chief Constable - SYP)
Mark Roberts (Deputy Chief Constable - SYP)
Nigel Hiller (Director of Resources - SYP)
Alison Fletcher (Office Manager - SYP)
Carrie Goodwin (Head of Corporate Communications - SYP)
Erika Redfeam (Head of Governance - OPCC)
Sally Parkin (Business Manager - OPCC)
Sara Slater (Finance Manager - OPCC)
Fiona Topliss (Community Engagement & Communications Manager - OPCC)
Kevin Wright (Evaluation & Scrutiny Officer - OPCC)
Andrew Lockley (Independent Ethics Panel)
Melvyn Lunn (Joint Independent Audit Committee)
Barry Eldred (High Sheriff)
Councillor Jim Steinke (Sheffield City Council)
Stuart Barton (Chief Superintendent - SYP)
Paul McCurry (Superintendent - SYP)
John Mallows (Inspector - SYP)
Steve Hart (Police Community Support Officer - SYP)

Apologies for absence were received from: Tim Forber, David Hartley, Lauren Poultney, Zaiada Bibi and Rob Winter

1 WELCOME AND APOLOGIES

The Commissioner welcomed the South Yorkshire High Sheriff Barry Eldred, Councillor Jim Steinke and those present to the meeting.

2 FILMING NOTIFICATION

The Commissioner informed attendees that the meeting was being filmed and may be uploaded onto his website. By entering the meeting room, attendees are consenting to being filmed and to the possible use of those images and sound recordings for publication on our website and/or training purposes.

3 ANNOUNCEMENTS

There were no announcements.

4 PUBLIC QUESTIONS

There were no public questions.

5 URGENT ITEMS

There were no urgent items.

6 ITEMS TO BE CONSIDERED IN THE ABSENCE OF THE PUBLIC AND PRESS - NONE

There were no items to be considered in the absence of the public and press.

7 DECLARATIONS OF INTEREST

There were no declarations of interest.

8 MINUTES OF THE MEETING OF THE PUBLIC ACCOUNTABILITY BOARD HELD ON 27 NOVEMBER 2018

The minutes of the last meeting were agreed as an accurate record.

9 MATTERS ARISING/ACTIONS

351	Consideration would be given to the questions in the Your Voice Counts survey to better understand the declining levels of confidence in the criminal justice system 27/11/2018 – ongoing 18/12/2018 - ongoing
352	The next Efficiency, Effectiveness and Value for Money report to concentrate on a few key areas 18/12/2018 – M Buttery highlighted that the refreshed Police and Crime Plan will set out what information is required. DISCHARGE
353	Force to support the Office of the Police and Crime Commissioner's precept consultation by promoting the survey via their social media channels 18/12/2018 – Agreed. DISCHARGE

10 PAB WORK PROGRAMME

M Buttery informed the Board that from January 2019 the Public Accountability Board agenda would be shortening. Agenda items will be Force Performance, Police and Crime Commissioner's decisions and following consultation with M Roberts a quarterly district report.

All decisions made by the Commissioner would be made at the meeting unless an urgent decision is required between meetings.

IT WAS AGREED THAT:

All decisions made by the Commissioner would be made at the meeting unless an urgent decision is required between meetings

11 HOMELESSNESS

S Barton introduced Inspector John Mallows and Police Community Support Officer (PCSO) Steve Hart from the Sheffield Central Neighbourhoods Team who gave a presentation on Understanding and Addressing Sheffield City Centre's Problem Street Culture.

The presentation provided information on street culture. Street culture is more complex than just homelessness and has overlaps with:

- Begging
- Rough Sleeping/Homeless (an individual sleeping rough or otherwise lacking settled accommodation - including those in temporary or in secure forms of accommodation such as hostels, night shelters, bed and breakfast hotels, squats or staying temporarily with family or friends)
- Spice Consumption and Dealing
- Street Drinking
- Associated Anti Social Behaviour (verbal abuse and threats, litter, public urination)

These actions or activities are broadly viewed or perceived as causing or likely to cause harassment, alarm or distress to other members of the public.

The key message from the presentation was that many of the people on the street have or have been offered accommodation on a daily basis but choose to sleep rough because they can receive between £100 / £150 per day to feed their habit.

If they do not receive money they are driven into accessing services and receiving help.

The Commissioner invited Councillor Steinke to comment on the presentation.

Councillor Steinke confirmed that he had been out with S Hart. He has three specific issues associated with begging and he believes it is about getting the balance right. The first issue is the assumption people make that people begging are homeless; he acknowledged that it is difficult to challenge. The second point was his personal view that agencies need to focus on the damage and what is causing the harm; he felt the research is key to this. His final point was in relation to the services available to the homeless. Services in Sheffield are good which attract people to Sheffield. Partners need to work across South Yorkshire to develop local services.

The High Sheriff suggested an advertising campaign highlighting the importance of not giving money to people on the streets involving all city centre shops may resolve part of the issue.

M Roberts highlighted that the Force is looking at enforcement under the Vagrancy Act but this will not address the problem alone and recognise that a multi-agency approach is needed.

P McCurry confirmed there were challenges. There are suitable sanctions available such as a Treatment Order which requires support from partners but they are not getting support from the Courts.

The Force also uses Public Space Protect Orders.

P McCurry highlighted that he wanted to talk to the judiciary about the Vagrancy Act but had not managed to do so. The Commissioner confirmed that there are ways he could assist with this. The Chief Constable suggested this was taken to the Local Criminal Justice Board (LCJB) and that a legitimate request was made for a specialist Vagrancy Court.

The Chief Constable continued by highlighted three things he would like to see which would improve Sheffield's city centre street culture:

1. Cross county support to prevent people coming into Sheffield to access services
2. Stop people providing funds – misdirected goodwill
3. Making Sheffield less attractive to beggars by increasing the use of the Vagrancy Act arrests and encouraging the courts to take action

M Buttery highlighted the importance of the Neighbourhood Model and Neighbourhood Policing Teams in addressing this issue.

The Commissioner thanked Inspector Mallows and PCSO Hart for a good presentation and agreed to consider how his commissioning activity could support work in this area.

IT WAS AGREED THAT:

- **Support from the judiciary around the use of the Vagrancy Act be taken to the next LCJB**
- **The Commissioner would consider how his commissioning activity could support work around problem street culture**

12 FORCE PERFORMANCE - SHEFFIELD DISTRICT SUMMARY UPDATE

A report of the Chief Constable was presented to the Board. The purpose of the report was to provide a brief update in relation to local operationally based delivery of the Police and Crime Plan in Sheffield, in line with the reporting requirements.

S Barton informed the Board that since the last report Sheffield had seen the tragic loss of lives. The District Command Team has a strong Command Team who will continue to strive to deliver for the people of Sheffield working with partners. He thanked Councillor Steinke for his support.

Neighbourhood Policing Teams are now embedded into local communities and go from strength to strength. The Manor Neighbourhood Team won the Team of the Year in the recent Sheffield Awards.

Sheffield has strengthened its engagement, with social media now cascaded across the district.

Sheffield continues to see a rolling downward trend in the number of Anti-Social Behaviour incidents recorded, reducing overall demand.

The Northern General Hospital continues to be the highest demand generator across South Yorkshire. It is one of seven major trauma centres in the UK. S Barton confirmed he will be meeting with the hospital's Chief Executive in the New Year to look at security arrangements and to consider having a dedicated police post.

There has been a 27% reduction in children missing from home in the last quarter. Sheffield is currently supporting the creation of three support hubs for Looked after Children with Children's Services.

In January 2019 Sheffield will pilot the introduction of six "Buddi" GPS tags, these will be available for offenders to wear voluntarily to reduce re-offending.

The Community Safety Partnership is currently reviewing how it uses its funds.

S Barton highlighted the Neighbourhood Policing Teams overview in the report. The Sharrow team has done some particularly good work to address a high number of calls regarding begging and vagrancy in the area. This resulted in the arrest of two people for persistent begging.

May 2018 saw the return of Criminal Investigations Department (CID) and Protecting Vulnerable Persons (PVP) Department to Sheffield District. There has been significant focus on suspect management across Sheffield District. Some challenges exist in relation to PVP but crimes continue to be investigated.

The Commissioner enquired about the Forced Marriage Protection Orders (FMPO) and the reference to the Force taking out the first FMPO to protect 2 male victims. S Barton agreed this was a positive step for Sheffield.

A discussion took place around burglary offences. There has been a seasonal increase but this is below 2017 levels. S Barton agreed that this needed to be gripped now or it may continue to rise. A plan was in place and a number of suspects will need to be managed.

M Roberts highlighted the use of Operation Shield which is funded by the Commissioner.

The Commissioner enquired whether the Force was able to differentiate between house burglaries and shed burglaries since the Home Office definition had

changed. M Roberts confirmed that shed burglaries are dealt with by the Neighbourhood Policing Teams.

The Commissioner informed the Board that he had met with three of the new Neighbourhood Watch Coordinators earlier in the week. Previously they had given out locks for sheds and he hoped this would continue.

Arrests continue to rise for domestic abuse; this has been driven by Chief Inspector Helen Lewis. This is a major priority for the district. S Barton confirmed that he was pleased with performance.

Operation Fortify, launched in November 2018, is Sheffield's partnership approach towards dealing with serious violent crime and organised criminality. This has seen positive results.

Funding is currently in the process of being obtained from the Northern General Hospital for the launch of the Navigators Programme similar to that implemented as part of the Glasgow model. The programme will allow interventions with those who attend the hospital at the time of need following serious incidents of crime. The focus will be to offer pathways and support.

S Barton informed the Board that victim satisfaction was disappointing and he wanted to improve on this. M Buttery suggested the Office of the Police and Crime Commissioner maybe able to assist with this through their Victims Voice project work.

The Commissioner acknowledged Sheffield had been through a tough period but had seen some good results.

A Lockley commented on the police engagement that had taken place the previous evening at the Stannington Nativity, this had a positive impact on the community.

P McCurry reiterated that the Northern General Hospital was the busiest hospital outside London and has the largest footprint of any hospital in Europe. Over the last three weeks there has been a reduction in the number of incidents. Missing patients have reduced from 8 per day to 2 per day. This is as a result of introducing new processes and a dedicated police room which has been badged as a police station in the hospital.

In relation to security at the Northern General Hospital, P McCurry informed the Board that there are 22 security guards who also cover the Hallamshire Hospital and the Children's Hospital.

S Barton confirmed that his focus for the next 6 months would be around: victim satisfaction; the Northern General Hospital; domestic abuse; and missing from home.

The Chief Constable confirmed that there was a lot of good work to build upon. He also highlighted the increased chance of being stopped and searched, this is in

response to knife crime. Arrests are also increasing which is further evidence that officers are stopping the right people.

The Commissioner expressed his concern around victim satisfaction and agreed to have a look at what his office could do to assist with this.

IT WAS AGREED THAT:

The Office of the Police and Crime Commissioner would consider what it could do to assist the Force in understanding the 'voice of the victim' which may lead to increased victim satisfaction

13 FORCE PERFORMANCE AGAINST SAFER COMMUNITIES OUTCOMES OF THE POLICE AND CRIME PLAN

A report of the Chief Constable was presented to the Board. The purpose of the report was to provide an update on the progress against the safer communities outcome of the police and crime plan 2017-2021.

M Roberts provided a strategic overview of the key points in the report.

The Force had previously informed the Board of their approach to tackling the demand generated by the top 10 highest repeat demand locations in each of the four districts. The Force is seeing improvements in this area.

The Commissioner referenced the earlier discussion around the Northern General Hospital and enquired about the hospitals in Doncaster and Rotherham. The Force is continuing to measure the officer effort (number of hours) required to deal with such demand. The Strategic Hospital Demand Reduction Meeting, a police and NHS joint approach, will be discussing a number of areas with a view to reducing demand and managing risk. There are countywide opportunities through this meeting to share and learn lessons. The Chief Constable highlighted that there was an element of increased reporting due to hospitals being more actively engaged.

There is some good work taking place around missing persons. However, there is currently an increase which is expected at this time of year.

Assistant Chief Constable Hartley opened the latest Force's Anti-Social Behaviour (ASB) symposium to bring together officers from across the Force to discuss and share ideas and good practice in tackling / preventing ASB.

The Force has been working with consultants from the Police Crime Prevention Initiatives (CPI) to provide a masterclass to Designing Out Crime Officers (DCOCs) and their managers to professionalise what was previously in place. The Chief Constable highlighted that officers will be accredited following completion of a Diploma.

The Problem Solving and Demand Reduction Programme had held a partnership event with local and regional agencies on the problem solving approaches and best practice methods used in their organisations.

Officers across the Force actively engaged in Operation Dunlin, a day of action targeting rural crime across the county. This received support from rural communities.

In October, the Force launched Operation Shield in Sheffield and Doncaster, to increase their activity against burglars and serious acquisitive crime in places the Force know to be worst affected. Early results are encouraging, across Operation Shield areas in Sheffield, there has been a 43% reduction in burglaries and in Doncaster a 37% reduction burglaries compared with the same 7-week period in 2017.

The Force has previously reported a decrease in the use of stop and search. Following a campaign led by the Chief Constable the use of stop and search encounters has started to increase.

M Roberts highlighted a number of case studies in the report.

The Force's new contact management IT system, SmartContact was successfully launched at Atlas Court on 13 November 2018.

The Commissioner acknowledged this was an encouraging report.

14 STRATEGIC PLANNING

Covered under agenda items 15 and 16.

15 PRECEPT CONSULTATION 2019/20

M Clements provided details of the announcement of the Provisional Police Grant and the public consultation that will be carried out within South Yorkshire around the raising of the council tax precept.

On Thursday 13 December 2018 the Government published the Provisional Police Grant Report ahead of the Final Grant report being laid in early 2019.

The announcement sees an increase in funding by up to £831m nationally, if Police and Crime Commissioners (PCCs) use their precept flexibility in full. This includes a Pension Grant to address the deficit in the employer pension contribution rate.

There will be an uplift nationally of £500m if all PCCs increase the precept by the maximum amount.

Work is now ongoing to develop the Medium Term Resource Strategy in South Yorkshire.

The Commissioner confirmed that the Government is assuming that PCCs will put the precept up by the maximum amount. If the precept is not put up by the maximum amount it will be difficult for the Commissioner to apply for any additional funding from the Home Office to cover legacy costs.

The Commissioner's statutory consultation on the policing precept is due to be launched later this week. The Commissioner confirmed that he wanted to consult the public to reflect the public's voice ahead of putting his proposal to the Police and Crime Panel in February 2019.

The Office of the Police and Crime Commissioner's Engagement Team has undertaken engagement on policing priorities and funding throughout the year. They will continue this ongoing dialogue with the public by consulting over the coming weeks around the proposal to increase the precept.

An online survey will be available on the Commissioner's website and will be promoted through both the Commissioner's and South Yorkshire Police's social media channels. The team will also be out and about speaking to members of the public in locations and at events across the county between now and the end of January. The results of this consultation will be brought back to the January Public Accountability Board.

The Commissioner highlighted that the results of the consultation so far show that people are aware the police are stretched but want to see something visible for their money.

M Clements highlighted that in South Yorkshire 75% of residents are in Band A/B properties. This means we have a lower council tax base than the majority of other counties.

IT WAS AGREED THAT:

The results of the precept consultation would be brought to the January Public Accountability Board

16 DRAFT POLICE AND CRIME PLAN (REFRESHED APRIL 2019)

M Buttery presented a report which informed the Board about the emerging policing and crime priorities that are likely to be reflected in the renewal of the Commissioner's Police and Crime Plan (Plan) in April 2019. Feedback had been received from the Force and work was taking place to reflect this.

Due to the delay in the Government publishing the Provisional Police Grant Report the Office had not been able to write the 'Finance' section in the Commissioner's Plan.

Next steps are to finalise the draft Plan and circulate to key stakeholders.

The Plan and associated budget and council tax precept proposal will be taken to the Police and Crime Panel in February.

M Buttery and M Roberts are working together on the performance measures.

17 SAFEGUARDING CHILDREN AND THE PROMOTION OF CHILD WELFARE

A report of the Chief Constable was presented to the Board.

In June 2018, a report was presented to the Board evidencing the Force's compliance with its obligations to safeguarding children and the promotion of welfare under sections 10 and 11 of the Children's Act 2004.

The purpose of this report was to provide an update on the work being undertaken particularly with partners.

M Palin informed the Board that the Children and Social Work Act 2017 introduced new regulations for multi-agency safeguarding, this included changes to the governance structures currently provided by Local Children's Safeguarding Boards. The new structures are required to be in place by September 2019 with plans being published by June 2019.

This will remove lead responsibility from Local Authorities to sit jointly with the Local Authority, the local Clinical Commissioning Group (CCG) and the Police. These three strategic partners have an obligation to develop an arrangement that meets local needs.

These arrangements must include independent scrutiny and an annual report, which details the activity of the partnership.

M Palin confirmed that work was progressing in each of the four districts. The Commissioner queried who was leading this work. There is no lead only three equal partners. ACC Forber is the Force lead and is working with District Commanders on this. The Chief Constable highlighted that whilst there was no actual lead there was continued emphasis by the Force.

Recent work has included the realignment of the protecting vulnerable people teams which are now managed locally. This restructure has led to an increase in police resources allocated to the investigation of child abuse and child safeguarding.

Ongoing work includes working closer with partners around child neglect and raising awareness of child exploitation. Partnerships are also working to improve their response to Female Genital Mutilation (FGM) reinforcing awareness and referral mechanisms for disclosure.

There is good practice around multi-agency dip sampling case audits to consider whether policies and procedures are adhered to and whether outcomes for children could have been improved.

In relation to training: Sheffield University in collaboration with South Yorkshire Police are providing the opportunity for staff to secure a Post Graduate diploma in

Vulnerability Crime; South Yorkshire Police's training department is providing joint training on specialist child abuse investigations to both police and social care allowing for shared learning and improved understanding of roles and responsibilities; and partnerships are providing multi-agency training to support continuous professional development and cohesive working. Partners are also involved in police training.

Challenges are around the increased requirement on all services in relation to child protection, child abuse and child welfare; the capacity of services to support the number of children in need of emotional and mental support; and support for children who are missing from care.

The Force is currently looking to secure the support of local agencies to introduce Encompass. This is a process by which schools are advised where a domestic abuse incident may have had an effect on a child.

The Commissioner enquired whether the Force needed Local Authority help. Local Authorities support the delivery. The challenge is identifying how to get into the schools.

The Chief Constable highlighted the benefit of Neighbourhood Policing Teams in supporting vulnerable children particularly around prevention and early intervention of missing children.

18 INDEPENDENT ETHICS PANEL

A Lockley presented the Independent Ethics Panel Assurance Report.

The report focused on three main areas hate crime, diversity, equality and Inclusion and new technology.

The Panel received a hate crime update which set out the recommendations of the Her Majesty's Inspectorate of Constabulary and Fire and Rescue Service (HMICFRS) thematic inspection 'Understanding the Difference – the initial police response to hate crime'. Overall the Force is in a good position. The recording of hate crime is crucial and great strides had been made in relation to this although there are still gaps.

The Panel assist the Commissioner in fulfilling his statutory duty of holding the Chief Constable to account around equality and diversity. In relation to staff grievances the Panel noted the absence of grievance complaints links to protected characteristics, but also noted that grievances relating to ways of working (flexible working, career breaks, and secondary business interests) may be gender-related and disability linked. This will be monitored by the Panel.

The Panel also discussed the Force's retention and attrition rates for the 2017 cohort of police officers and noted a 95% retention rate after 2 years which they agreed was very good. Of the 15 who left almost half were from Barnsley. This has been brought to the District Commanders attention.

The Panel had identified individual member Single Points of Contact for hate crime and stop and search.

The Panel is also considering issues raised by the introduction of new technology to support policy.

The Commissioner highlighted that new technology was also of interest to members of the Police and Crime Panel.

M Roberts confirmed that a set of principles and things to consider would be useful when looking to roll out new technology effectively.

19 PCC DECISIONS

The Board noted the decision set out in the report.

20 ANY OTHER BUSINESS - TO BE NOTIFIED AT THE BEGINNING OF THE MEETING

None.

21 DATE AND TIME OF NEXT MEETING

29 January 2019 at 2pm, Office of the Police and Crime Commissioner, 5 Carbrook Hall Road, Carbrook, Sheffield, S9 2EH.

CHAIR

